

**Comprehensive Community Plan**  
**Governor's Commission for a Drug Free Indiana**

2

*A Division of the*



**Comprehensive Community Plan**

**County: Jennings**

**LCC: Jennings County Drug and Alcohol Task Force**

**Date Due: December 2007**

**Date Submitted: April 2008**

**New Plan   X   Plan Update**



**LCC Contact: Jack Hatton**  
**Address: 101 Madison Avenue**  
**City: North Vernon, IN 47265**  
**Phone: 812-346-1466**  
**Email: jhatton@nvpd.org**

**County Commissioners: Richard Schneider**  
**Address: Government Center, Vernon, IN 47282**



## **Plan Summary**

### **Mission Statement:**

The Jennings County Drug and Alcohol Task Force believes in equal opportunity for education and awareness in substance abuse prevention for all citizens to create a safe, drug-free community. This effort will be based upon a planned cooperative venture between this non-profit group, social agencies, law enforcement, schools and other community groups.

The purpose of Jennings County Drug and Alcohol Task Force is:

- 1.) To inform, assist, and advise the County Commissioners of proposals, which seek funds from the Drug-Free Communities Fund to address issues in the areas of substance abuse prevention, treatment and justice.
- 2.) To encourage alternative programs to substance abuse/addiction in Jennings County.
- 3.) To prepare a comprehensive plan for addressing substance abuse in Jennings County.

### **History:**

The Jennings County Drug and Alcohol Task Force was formed in May, 1988. The Task Force was created to make plans for Jennings County's first "Red Ribbon Week" for the Jennings County schools and all of Jennings County. The Task Force established itself as a "local coordinating council" with the assistance of the Governor's Commission for a Drug-Free Indiana. The Task Force serves the geographic area of Jennings County, Indiana.

The Jennings County Task Force works to compile a three-3 year comprehensive plan for substance abuse programs and services in the areas of prevention and education; treatment and intervention; and law enforcement and justice. An update report is prepared annually to monitor progress towards the goals identified in the plan.

The Task Force works cooperatively with the County Commissioners and County Council to develop recommendations for funding grant proposals from organizations throughout the County.

Each year the Task Force makes a presentation to the Commissioners regarding the allocation of the present years' funds, as well as following up on projects from the past year.

The Task Force has recently been through a major reorganization following the non-renewal of the previous coordinator's contract. These changes have been beneficial in allowing the group to move forward with an all-volunteer operation. Progress has been slow but steady as the group has adjusted its workload accordingly. The Task Force has also gained new membership by combining efforts with the former Tobacco Coalition. We have worked to integrate the members and mission of the Tobacco Coalition in a way that will benefit the community.

This plan represents a new comprehensive community plan for the Task Force, as the old plan was difficult to support with current data and lacked clarity in some areas. This plan incorporates data that can be tracked from year to year to measure progress. The Task

Force sees this plan as a pared down, workable road map for change. The plan includes both specific needs and general avenues for service improvements for the future. It is flexible enough to respond to emerging trends yet specific enough to address immediate needs.

Because this is a completely new plan, our progress for 2005 and 2006 is reported below.

This

reserves the update sections in the current plan for next year's use.

#### **PROGRESS IN 2005 and 2006**

1. Eleven public LCC meetings were held with the community invited to attend.
2. A Lunch & Learn forum on methamphetamine was held with an IYI Presenter speaking to approximately 30 Jennings County residents in attendance.
3. Lunch and learn events were held with guest speakers on various other ATOD topics with an average of 22 people in attendance.
4. Mindy and the Fun Show was presented to Jennings County Youth April 2, 2005 in the High School Gym. This program's goal was to educate youth grade 8 and younger on topics including drugs, tobacco, self-esteem, and strangers.
5. Moms Off Meth support group is holding meetings for recovering women. The group distributed literature and information to support this program and recruit former addicts.
6. Tap and Teg program continued for students caught smoking.
7. Prenatal tobacco prevention programs continued through organizations such as Healthy Families and WIC.
8. The LCC made local grants to local law enforcement for surveillance equipment and programming for drug enhancement needs. DWI pPatrols and sobriety checkpoints were increased as well as undercover narcotic buys.
9. Excise Police sting operation for minors purchasing tobacco targeted 10 local businesses. Two violations were cited.
10. Drug and Alcohol speakers were provided at 4-H Leadership Camp.
11. Youth Center programs were supported.
12. Domestic Violence reports that 90% of their clients have drug and alcohol issues. Every client who walks through their doors is now provided training, education and referrals to treatment centers.
13. LCC investigated reduction in fees collected and attempted to resolve accounting issues with the county auditor and clerk.

The Drug & Alcohol Task force was restructured to eliminate the coordinator's position. Members assumed those responsibilities and this change has proven very effective.

#### **Summary of the Comprehensive Community Plan:**

This document is the

Comprehensive Community Plan for 2007-2009 with annual plan updates to be submitted in 2008 and 2009. The Jennings County Alcohol and Drug Task Force has reworked the comprehensive plan previously submitted in order to clarify goals and include measurable benchmarks and supportive data. In doing this, significant changes to that comprehensive plan were made. We have combined and clarified problem statements as well as objectives. We submit this as a first year plan and feel the plan accurately represents problems and priorities facing the Community.

The Jennings County Drug & Alcohol Task Force has identified three main problem areas to be addressed in the coming years.

- 1.) Families and youth in Jennings County are being affected by alcohol, tobacco and other drugs.
- 2.) Law enforcement and justice organizations lack resources to deal with criminal behavior as a result of substance abuse issues in Jennings County.
- 3.) Affordable and accessible treatment opportunities are not available to individuals and families facing addiction issues in Jennings County.

## Membership List

**County LCC Name:**

| #  | Name             | Organization           | Race | Gender | Category     |
|----|------------------|------------------------|------|--------|--------------|
| 1  | Jack Hatton      | NVPD                   | C    | M      | LE           |
| 2  | Lana Hughes      | Probation              | C    | F      | Justice      |
| 3  | Amy Webster      | Purdue Ex              | C    | F      | Youth        |
| 4  | Jeanie Hahn      | Community Foundation   | C    | F      | Civic Organ. |
| 5  | Steve Hoppock    | Sheriff                | C    | M      | LE           |
| 6  | Mike Williams    | DFC                    | C    | M      | Social Svcs  |
| 7  | Barbara King     | Plain Dealer & Sun     | C    | F      | Media        |
| 8  | Jan Tucker       | Retired                | C    | F      | Business     |
| 9  | Kathy Ertel      | Economic Develop.      | C    | F      | Business     |
| 10 | John Hall        | Mayor                  | C    | M      | Government   |
| 11 | Andy Judd        | Probation              | C    | M      | Justice      |
| 12 | Dave Turner      | Sheriff's Dept         | C    | M      | LE           |
| 13 | Gary Smith       | Prosecutor             | C    | M      | Justice      |
| 14 | James Funke, Jr. | Judge                  | C    | M      | Justice      |
| 15 | Jon Webster      | Judge                  | C    | M      | Justice      |
| 16 | Linda Simers     | Healthy Families       | C    | F      | Self Help    |
| 17 | Jackie Collins   | Health Dept.           | C    | F      | Health/Med   |
| 18 | Judith Gold      | Health Dept            | C    | F      | Health/Med   |
| 19 | Paige Hoffman    | JC Schools             | C    | F      | Education    |
| 20 | Allene Hougland  | SOAR                   | C    | F      | Treatment    |
| 21 | Kelie Jaynes     | JC Drug & Alcohol Prog | C    | F      | Treatment    |
| 22 | Kristi Rowell    | United Way             | C    | F      | Civic        |
| 23 | Cheri Massey     | JC Youth Leadership    | C    | F      | Youth        |
| 24 | Atina Rozhon     | Purdue Ext.            | C    | F      | Self-Help    |
| 25 | James Webster    | NV Police Dept         | C    | M      | LE           |
| 26 |                  |                        |      |        |              |
| 27 |                  |                        |      |        |              |
| 28 |                  |                        |      |        |              |
| 29 |                  |                        |      |        |              |
| 30 |                  |                        |      |        |              |
| 31 |                  |                        |      |        |              |
| 32 |                  |                        |      |        |              |
| 33 |                  |                        |      |        |              |

## Problem Identification

**A. Problem Statement #1:** Families and youth in Jennings County are being affected by alcohol, tobacco and other drugs.

**B. Supportive Data:**

1. Indiana Youth Institute reports the following data on risk factors for Jennings County
  - a. (Indiana data shown in parenthesis for comparison)
  - b. Child abuse and neglect rate per 1000 children: 38.6% (13.5% for Indiana)
  - c. Rate of non-compliance with youth tobacco access laws: 25% (19.1% for Indiana)
  - d. Percentage of mothers smoking during pregnancy: 28.4% (18.5% for Indiana)
  - e. Percentage of low birth weight babies: 6.7% (7.9% for Indiana)
  - f. Percent of children in poverty, ages 0-17: 13.5% (13.7% for Indiana)
  - g. Percent of students eligible for free lunches/textbooks: 26.8% (26.1 for Indiana)
  
2. Domestic Violence Data
  - a. 2005: Jennings County Emergency 911 call center received 700 emergency domestic violence calls for help. Jennings County Council on Domestic Violence served 105 victims of domestic violence. During the initial intake interview, 92 victims self reported their abusers were using illegal drugs/alcohol/prescription drugs.
  - b. 2006: Jennings County Emergency 911 call center received 529 emergency domestic violence calls. Jennings County Council on Domestic Violence served 229 and 188 of their children. During the initial intake interview, 114 victims self reported drug/alcohol/prescription drug abuse. They also self-reported 206 of their abusers were using illegal drugs/alcohol/prescription drugs.
  
3. Law enforcement reports
 

|                                   | NVPD | Sheriff |
|-----------------------------------|------|---------|
| i. 2005 Drug related incidents-   | 50   | n/a     |
| ii. 2005 DWI-                     | 26   | n/a     |
| iii. 2005 minor consumption-      | 21   | n/a     |
| iv. 2006 Drug related incidents - | 39   | 169     |
| v. 2006 DWI-                      | 39   | 109     |
| vi. 2006 minor consumption-       | 23   | 23      |
  
4. The Indiana State Police reported the following number of clandestine meth lab responses in Jennings County
  - i. Year 2001- 16
  - ii. Year 2002- 14
  - iii. Year 2003- 27
  - iv. Year 2004- 34
  - v. Year 2005- 34
  - vi. Year 2006- 26

- 5. Department of Child Services reports 27 children were removed from homes solely due to alcohol and drug issues. As of 12-17-07 there are currently 17 children out of their homes, and so far in 2007 27 have been removed solely due to drug and alcohol reasons.
- 6. Prosecutor reports the following numbers for drug related prosecutions:
- 7. Family Connections reports 19 women reported smoking during pregnancy out of 44 clients during 2006.
- 8. Jennings County Schools expulsions & suspensions for drugs, weapons, alcohol

|              | JCHS | JCMS | Elementary Schools |
|--------------|------|------|--------------------|
| i. 2003-04   | 27   | 25   | 2                  |
| ii. 2004-05  | 54   | 3    | 3                  |
| iii. 2005-06 | 21   | 33   | 12                 |
- 9. Risk Factors: Total Alcohol Outlets – 37; Annual spending per household - \$406

**End of Year 1 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.
- 8.

**End of Year 2 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.
- 8.

**Final Update (end of Year 3):**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.
- 8.

**C. Goals:**

1. Increase resources and community programs promoting healthy lifestyles.
2. Decrease reported rates of substance use.

**D. Objectives:**

1. Support effective prevention programs in local schools and youth- serving organizations, including alternative activities, mentoring, classroom curricula and youth leadership efforts.
2. Support and encourage youth development programs to cultivate healthy lifestyles in the home and community.
3. Encourage the participation of local schools in the state survey of student substance use, so that local programming can be targeted more accurately.
4. Develop the leadership role and resources of the local coordinating council in community education related to substance abuse and resources to reduce substance abuse; such as prevention speakers, conferences, trainings and other opportunities.
5. Recruit additional key stakeholders to participate in the mission of the local coordinating council and continue to provide a forum for collaboration and idea sharing on substance abuse reduction programs through the local coordinating council
6. Support and collaborate with social service and law enforcement agencies and programs dealing with child abuse, domestic abuse, juvenile delinquency, prenatal substance abuse, and other such supportive services, as these are related to substance abuse.
7. Promote Community awareness by providing materials and visibility regarding alcohol, tobacco and other drugs.
8. Provide funding to community organizations and schools to implement proven prevention strategies.

**End of Year 1 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.
- 8.

**End of Year 2 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

- 6.
- 7.
- 8.

**Final Update (end of Year 3):**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.
- 8.

**End of Year 1 Annual Benchmarks:**

- 1.
- 2.
- 3.

**End of Year 2 Annual Benchmarks:**

- 1.
- 2.
- 3.

**Final Report (end of Year 3):**

- 1.
- 2.
- 3.

**A. Problem Statement #2:** Law enforcement and justice organizations lack resources to deal with criminal behavior as a result of substance abuse issues in Jennings County.

**B. Supportive Data:**

Key informant survey – local law enforcement leaders report that they believe there are many meth labs in the county that go undetected, based on the amount of meth related trash found dumped in the County.

- 1. According to ISP and local law enforcement records: 27 meth labs busted; dumps were not recorded; 47 meth arrests in 2005 and 107 total for drugs
- 2. Adult probation reports the following average case load:
  - 2004- Misdemeanor – 345, Felony – 47
  - 2005- Misdemeanor – 322, Felony 28

3. Due to lack of resources and personnel, probation reports that their probation officers are each currently handling caseloads of 500+ while state limits are set at 125 per probation officer.
4. Currently, there are no home detention or other alternative to sentencing programs being offered.
5. Local law enforcement reports a 20% decrease in the number of special operations, patrols and overtime due to cutbacks and lack of resources in the past 2 years.
6. Courts report 1200 criminal cases have been scheduled in 4-6 weeks. Fridays are open for civil cases only which causes a delay in completing hearings. Also, many hearings are held 3-6 months after arrest due to the inability of many to pay the assessed \$125.00 court costs
7. Jail: routinely houses 120 or more, which is over capacity.

**End of Year 1 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.

**End of Year 2 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.

**Final Update (end of Year 3):**

- 1.
- 2.
- 3.
- 4.
- 5.
- 6.
- 7.

**C. Goals:**

1. Increase the monetary, personnel and program resources of local law enforcement and justice programs.
2. Reduce the number of meth labs busted.
3. Increase the number of alternative programs within the courts and probation.

4. Reduce the number of AOD related offenses as reported by law enforcement, probation and Prosecutor’s office.

**D. Objectives:**

1. Continue education and awareness programs (including the meth watch program) to assist retailers and citizens identify the risks associated with meth labs and the drug
2. Work with local law enforcement and the county highway employees to establish a plan to track and report drug related dumpsites.
3. Support the probation department and justice system in adding needed staff and programs to expand alternatives to incarceration, including home detention and work release programs.
4. Support and encourage the training, equipment and program needs of law enforcement and justice organizations
5. Encourage the collection of data by all law enforcement and justice departments to fully identify the impact of drug and alcohol on criminal behavior in the county.

**End of Year 1 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

**End of Year 2 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

**Final Update (end of Year 3):**

- 1.
- 2.
- 3.
- 4.
- 5.

**End of Year 1 Annual Benchmarks:**

- 1.
- 2.
- 3.

**End of Year 2 Annual Benchmarks:**

- 1.
- 2.
- 3.

**Final Report (end of Year 3):**

- 1.
- 2.
- 3.

**A. Problem Statement #3: Treatment opportunities are limited for individuals and families facing addiction issues in Jennings County.**

**B. Supportive Data:**

- 1. Currently there are only 3 available AA support groups in Jennings Co. No NA.
- 2. There are no official intervention or treatment programs being offered in the county jail.
- 3. Jennings County population of 28,224 reports an unemployment rate of 7.3% as compared to Indiana’s 5.6%. (2002); 5.8% (2006)
- 4. Estimates indicate a possible 8% addiction rate for residents in Indiana, resulting in 2,257.9 Jennings Co residents needing services
- 5. Per capita income is \$25,341 ( 2006);
- 6. Adults w less than a H.S. Diploma reported at 29.7%, higher than the state average of 22%
- 7. The local community mental health centers do not participate on the LCC. A call to their facilities recently provided the following information:
  - i. Quinco: No inpatient services; currently has a 2 week waiting period; phone call in-take only; accepts Healthwise for a few sessions; has sliding scale; no indigent slots available at time of call.
  - ii. SE Mental Health Assoc: Dr. Bailey would be willing to meet with the LCC to discuss treatment services; preference is given to clients with insurance, very few indigent slots are available; no sliding scale; currently working with jail to establish a voluntary treatment program but nothing has been established at this time.
  - iii. St. Vincent Jennings Hospital: Reports they are interested in meeting with the LCC but currently does not keep those records and has nothing to report
- 8. Local domestic violence services referred 114 clients for treatment services to providers in Jackson and Bartholomew Counties as a result of their self reported substance use.
- 9. *The Treatment Episodes Data Set (TEDS) provides counts of patients that received services from state funded substance abuse treatment programs, as follows: For Jennings Co.*

| gender | Age Group | Frequency |
|--------|-----------|-----------|
|--------|-----------|-----------|



|   |         |    |
|---|---------|----|
| M | 0 - 17  | 2  |
| F | 18 - 24 | 10 |
| M | 18 - 24 | 24 |
| F | 25 - 34 | 15 |
| M | 25 - 34 | 31 |
| F | 35 - 44 | 15 |
| M | 35 - 44 | 31 |
| F | 45 - 64 | 4  |
| M | 45 - 64 | 8  |

**End of Year 1 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

**End of Year 2 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

**Final Update (end of Year 3):**

- 1.
- 2.
- 3.
- 4.
- 5.

**C. Goals:**

1. To see an increase in the number of affordable and accessible treatment/mental health service opportunities.
2. Recruit a service provider to serve on the LCC.

**D. Objectives:**

1. Encourage the participation of and cooperation of treatment providers on the LCC by hosting a round-table discussion with providers regarding the need for services in Jennings Co.
2. Support the development of self-help support groups for teens and adults
3. Develop a reporting tool to better monitor the number of clients seeking and receiving treatment for addictions
4. Encourage the development of treatment opportunities for the jail
5. Provide treatment subsidies for citizens needing financial assistance to receive treatment for addictions
6. Educate the community on benefits of treatment to reduce stigmas and biases
7. Support efforts to bring treatment services into schools and jail.
8. Establish outreach to faith-based, community and local civic organizations.

**End of Year 1 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

**End of Year 2 Update:**

- 1.
- 2.
- 3.
- 4.
- 5.

**Final Update (end of Year 3):**

- 1.
- 2.
- 3.
- 4.
- 5.

**End of Year 1 Annual Benchmarks:**

- 1.
- 2.
- 3.

**End of Year 2 Annual Benchmarks:**

- 1.
- 2.
- 3.

**Final Report (end of Year 3):**



- 1.**
- 2.**
- 3.**

***Please attach the County's Fiscal Report for review!***

**Next Annual Update Due:        March 2009**

**Next Comprehensive Community Plan Due: March 2011**

**Date of Community Consultant Review: April 2008**

**Disclaimer:**

You agree that the information provided within this Plan is subject to the following Terms and Conditions. These Terms and Conditions may be modified at any time and from time to time; the date of the most recent changes or revisions will be established by the Commission and sent electronically to all Local Coordinating Councils.

**Terms and Conditions:**

The information and data provided is presented as factual and accurate. I hereby acknowledge that I can be asked to submit proper documentation regarding the data submitted within the Plan. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

The Local Drug Free Communities Fund must be spent according to the goals identified within the plan. I hereby acknowledge that I can be asked to submit proper documentation regarding funds that are collected, allocated, and disbursed within the county. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

**Initials:**